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12			NITED STATES
13	ENVIRONM	IENT	TAL PROTECTION AGENCY
14			REGION IX
15			WTHORNE STREET
16	SAI	N FR.	ANCISCO, CA 94105
17 18	In the matter of:	1	Docket No. FIFRA-09-2013- 000 5
19		{	CONSENT AGREEMENT
20	Helena Chemical Company,	Ś	and
21	Hanford, California	ί.	FINAL ORDER PURSUANT TO
22	Respondent.	ś	SECTIONS 22.13 AND 22.18
23	· · ·	Ĵ.	
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26	<u>I. (</u>	CON	SENT AGREEMENT
27	Complainant, the Assistant E	Direct	tor, Water and Pesticide Branch, of the Enforcement
28	Division, United States Environmen	tal Pr	rotection Agency, Region 9, ("EPA") and Respondent
29	Helena Chemical Company (hereaft	er "R	espondent") seek to settle this case and consent to the
30	entry of this Consent Agreement and	l Fina	al Order ("CAFO") which simultaneously commences
31	and concludes this matter in accorda	псе v	with 40 C.F.R. §§ 22.13(b) and 22.18(b).
32	<u>A. A</u>	UTH	ORITY AND PARTIES
33	1. This civil administrative j	proce	eding is initiated against Respondent pursuant to
34	Section 14(a) of the Federal Insection	ide, F	Fungicide, and Rodenticide Act, 7 U.S.C. § 136, et seq.
35	(hereinafter referred to as "FIFRA" of	or the	e "Act"), and the Consolidated Rules of Practice
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1 Governing the Administrative Assessment of Civil Penalties, 40 C.F.R. Part 22.

2. Complainant is the Assistant Director of the Water and Pesticide Branch, Enforcement Division, who has been duly delegated to commence and settle an enforcement action in this matter.

3. Respondent is a Delaware corporation that owns, operates, or otherwise controls a facility located at 12218 11th Avenue, Hanford, California.

B. APPLICABLE STATUTES AND REGULATIONS

4. Pursuant to sections 3, 8, 19 and 25 of FIFRA, 7 U.S.C. 136a, 136f, 136q and 136w, the EPA Administrator promulgated regulations that govern standards for pesticide containment structures which are known as the Containment Regulations and codified at 40 C.F.R. Part 165, Subpart E.

12 5. Section 2(u) of FIFRA, 7 U.S.C. §136(u), states that the term "pesticide" means any 13 substance or mixture of substances intended for preventing, destroying, repelling, or mitigating 14 any pest.

6. Agricultural pesticide means any pesticide product labeled for use in or on a farm, 15 16 forest, nursery, or greenhouse. 40 C.F.R. § 165.3.

17 7. Appurtenance means any equipment or device which is used for the purpose of 18 transferring a pesticide from a stationary pesticide container or to any refillable container, 19 including but not limited to, hoses, fittings, plumbing, valves, gauges, pumps and metering 20 devices. 40 C.F.R. § 165.3.

8. Containment pad means any structure that is designed and constructed to intercept and 21 contain pesticides, rinsates, and equipment wash water at a pesticide dispensing area. 40 C.F.R. § 22 165.3. 23

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9. Containment structure means either a secondary containment unit or a containment 2 pad. 40 C.F.R. § 165.3.

10. Facility means all buildings, equipment, structures, and other stationary items which are located on a single site or on contiguous or adjacent sites and which are owned or operated by the same person (or by any person who controls, who is controlled by, or who is under common control with such person). 40 C.F.R. § 165.3.

7 11. Establishment means any site where a pesticidal product, active ingredient, or device 8 is produced, regardless of whether such site is independently owned or operated, and regardless 9 of whether such site is domestic and producing a pesticidal product for export only, or whether 10 the site is foreign and producing any pesticidal product for import into the United States. 40 11 C.F.R. § 165.3.

12 12. Operator means any person in control of, or having responsibility for, the daily 13 operation of a facility at which a containment structure is located.

14 13. Owner means any person who owns a facility at which a containment structure is 15 required. 40 C.F.R. § 165.3.

16 14. Pesticide dispensing area means an area in which pesticide is transferred out of or 17 into a container. 40 C.F.R. § 165.3.

18 15. Produce means to manufacture, prepare, propagate, compound, or process any pesticide, including any pesticide produced pursuant to section 5 of the Act, and any active 19 ingredient or device, or to package, repackage, label, relabel, or otherwise change the container 20 21 of any pesticide or device. 40 C.F.R. § 165.3.

16. Refilling establishment means an establishment where the activity of repackaging 22 pesticide product into refillable containers occurs. 23

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17. *Refillable container* means a container that is intended to be filled with pesticide more than once for sale or distribution. 40 C.F.R. § 165.3.

18. Repackage means, for the purposes of this part, to transfer a pesticide formulation from one container to another without a change in the composition of the formulation, the labeling content, or the product's EPA registration number, for sale or distribution. 40 C.F.R. § 165.3.

19. Secondary containment unit means any structure, including rigid diking, that is designed and constructed to intercept and contain pesticide spills and leaks and to prevent runoff and leaching from stationary pesticide containers. 40 C.F.R. § 165.3.

20. Stationary pesticide container means a refillable container that is fixed at a single facility or establishment or, if not fixed, remains at the facility or establishment for at least 30 consecutive days, and that holds pesticide during the entire time. 40 C.F.R. § 165.3.

21. Owners or operators of refilling establishments who repackage agricultural pesticides
and whose principal business is retail sale (i.e., more than 50% of total annual revenue comes
from retail operations) that have a stationary pesticide container or a pesticide dispensing
(including container refilling) area must comply with the Containment Regulations. 40 C.F.R. §
165.80(b)(1).

18 22. Stationary pesticide containers designed to hold undivided quantities of agricultural 19 pesticides equal to or greater than 500 gallons (1,890 liters) of liquid pesticide are subject to the 20 Container Regulations and must have a secondary containment unit that complies with the 21 Container Regulations (unless the container is empty; holds only pesticide rinsates or wash 22 waters, and is labeled accordingly; holds only pesticides which would be gaseous when released 23 at atmospheric temperature and pressure; or is dedicated to non-pesticide use, and is labeled

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accordingly). 40 C.F.R. § 165.81 (b).

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2 23. Pesticide dispensing areas are subject to the Containment Regulations if agricultural pesticides are dispensed from a stationary pesticide container designed to hold undivided quantities of agricultural pesticides equal to or greater than 500 gallons (1,890 liters) of liquid pesticide for any purpose, including refilling or emptying for cleaning. 40 C.F.R. § 165.82(a)(1). 24. Pesticide dispensing areas are subject to the Containment Regulations and must have a containment pad that complies with the requirements of the Containment Regulations if Agricultural pesticides are dispensed from a transport vehicle for purposes of filling a refillable container. 40 C.F.R. § 165.82(a)(3). 25. An existing containment structure is one whose installation began on or before November 16, 2006. 40 C.F.R. § 165.83(b). 26. One of the general design requirements for an existing containment structure is that the owner or operator must protect appurtenances and pesticide containers against damage from operating personnel and moving equipment. Means of protection include, but are not limited to, supports to prevent sagging, flexible connections, the use of guard rails, barriers, and protective cages. 40 C.F.R. § 165.87(b)(1). 27. Existing containment pads in pesticide dispensing areas which have a pesticide container or pesticide-holding equipment with a volume of 750 gallons or greater must have a holding capacity of at least 750 gallons. 40 C.F.R. § 165.87(c)(2). 28. The deadline for compliance with all applicable containment regulations for new and existing structures was August 17, 2009. 40 C.F.R. § 165.80(c). 29. Section 12(a)(2)(S) of FIFRA, 7 U.S.C. § 136j(a)(2)(S), states that it shall be unlawful for any person to violate any regulation issued under Sections 3 or 19 of FIFRA, 7

1	U.S.C. § 136a(a) and 136q.
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3	C. COMPLAINANT'S ALLEGATIONS
4	General Allegations
5	Complainant alleges:
6	30. Paragraphs 1 through 29 are incorporated herein by reference.
7	31. Respondent is a "person" as that term is defined by Section 2(s) of FIFRA, 7 U.S.C.
8	§ 136(s), and as such is subject to FIFRA and the regulations promulgated thereunder.
9	32. Respondent is an owner and operator of a facility that is an establishment, as those
10	terms are defined by 40 C.F.R. § 165.3, located at 12218 11th Avenue, Hanford, California (The
11	"Hanford Establishment").
12	33. Respondent has registered the Hanford Establishment (EPA Establishment Number
13	5905-CA-017) with EPA pursuant to Section 7 of FIFRA, 7 U.S.C. § 136e.
14	34. The Hanford Establishment repackages Roundup Powermax, EPA Reg. No 524-537,
15	Roundup Weathermax, EPA Reg. No. 524-549, and Prowl H2O, EPA Reg. No. 241-418, as that
16	term is defined by 40 C.F.R. § 165.3.
17	35. Roundup Powermax, EPA Reg. No 524-537, Roundup Weathermax, EPA Reg. No.
18	524-549, and Prowl H2O, EPA Reg. No. 241-418, are each an agricultural pesticide, as that term
19	is defined by 40 C.F.R. § 165.3.
20	36. The Hanford Establishment is a <i>refilling establishment</i> , as that term is defined by 40
21	C.F.R. § 165.3, that repackages agricultural pesticides and conducts pesticide dispensing.
22	37. More than 50% of the Hanford Establishment's total annual revenue comes from
23	retail operations.
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1	38. The Hanford Establishment includes three bulk pesticide tanks ("Tank 1, Tank 2, and
2	Tank 3") that are stationary pesticide containers located within a secondary containment unit,
3	with an adjacent repackaging station within the warehouse, which is a pesticide dispensing area,
4	as those terms are defined by 40 C.F.R. § 165.3.
5	39. At all times relevant to this CAFO, Tank 1 contained Roundup Power Max, Tank 2
6	contained Roundup WeatherMax, and Tank 3 contained Prowl H20.
7	40. At all times relevant to this CAFO, Tank 1 had a holding capacity of approximately
8	2536 gallons.
9	41. At all times relevant to this CAFO, Tank 2 and 3 were not larger than Tank 1. At all
10	times relevant to this CAFO, Tank 2 and Tank 3 each had a holding capacity of at least 1500
11	gallons.
12	42. Each of Tank 1, Tank 2, and Tank 3 were designed to hold undivided quantities of
13	agricultural pesticides equal to or greater than 500 gallons (1,890 liters) of liquid pesticide.
14	43. Adjacent to the enclosed warehouse, Hanford Establishment also contains an outdoor
15	<i>pesticide dispensing area</i> with a concrete <i>containment pad</i> , as those terms are defined by 40
16	C.F.R. § 165.3 (the "Containment Pad").
17	44. The containment structures at Hanford Establishment were constructed on or before
18	November 16, 2006.
19	45. The containment structures at Hanford Establishment are existing containment
20	structures, as that term is defined by 40 C.F.R. § 165.83(b).
21	Count I Failure of Containment Pad to Have Sufficient Holding Capacity
22	46. Paragraphs 1 through 45 are incorporated herein by reference.
23	47. At all times relevant to this CAFO, bulk product delivery trucks on the Containment

1	Pad to transfer pesticides have a holding capacity of over 750 gallons (as much as 1500 - 2000
2	gallons).
3	48. The Containment Pad has a holding capacity of less than 750 gallons.
4	49. The Containment Pad is required to have a holding capacity of at least 750 gallons.
5	40 C.F.R. § 165.87(c)(2).
6	50. Respondent failed to have the required holding capacity for the Containment Pad, in
7	violation of 40 C.F.R. 165.87(c)(2).
8	51. Respondent violated section 12(a)(2)(S) of FIFRA, 7 U.S.C. § 136j(a)(2)(S), by
9	failing to comply with 40 C.F.R. § 165.87(c)(2).
10	Count II Failure to Protect Appurtenances
11	52. Paragraphs 1 through 51 are incorporated herein by reference.
12	53. On or about April 20, 2011, an inspector from the California Department of Pesticide
13	Regulation conducted an inspection of the Hanford Establishment.
14	54. On or ahout April 20, 2011, a dispensing hose in the Hanford Establishment
15	repackaging station within the warehouse was unprotected from damage from personnel and
16	moving equipment.
17	55. On or about April 20, 2011, three pipes protruding through the warehouse wall and
18	two hoses in the Containment Pad, used to transfer pesticide to Tanks 1, 2, and 3, were
19	unprotected from damage from personnel and moving equipment.
20	56. The hose in the repackaging station, the hoses in Containment Pad, and the
2 1	protruding pipes are each appurtenances as that term is defined by 40 C.F.R. § 165.3.
22	57. On or about April 20, 2011, appurtenances at the Hanford Establishment were
23	unprotected from damage from personnel and moving equipment.

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1	58. Respondent failed to protect appurtenances against damage from operating personnel
2	and moving equipment, in violation of 40 C.F.R. § 165.87(b)(1).
3	59. Respondent violated section 12(a)(2)(S) of FIFRA, 7 U.S.C. § 136j(a)(2)(S), by
4	failing to comply with 40 C.F.R. § 165.87(b)(1).
5	D. RESPONDENT'S ADMISSIONS
6	60. In accordance with 40 C.F.R. § 22.18(b)(2), and for the purpose of this proceeding,
7	Respondent (i) admits that EPA has jurisdiction over the subject matter of this CAFO and over
8	Respondent; (ii) neither admits nor denies the specific factual allegations contained in Section
9	I.C. of this CAFO; (iii) consents to any and all conditions specified in this CAFO, (iv) consents
10	to the assessment of the civil administrative penalty under Section I.E of this CAFO; (v) waives
11	any right to contest the allegations contained in Section I.C. of this CAFO; and (vi) waives the
12	right to appeal the proposed final order contained in this CAFO.
13	E. CIVIL ADMINISTRATIVE PENALTY
14	61. Respondent consents to the assessment of a penalty in the amount of TWELVE
15	THOUSAND EIGHT HUNDRED DOLLARS (\$12,800) as final settlement and complete
16	satisfaction of the civil claims against Respondent arising under the Act and from the facts
17	alleged in Section I.C. of the CAFO. Respondent shall pay this civil penalty within thirty (30)
18	days of the effective date of this CAFO. The civil penalty shall be paid by remitting a certified or
19	cashier's check, including the name and docket number of this case, for the amount, payable to
20	"Treasurer, United States of America," (or be paid by one of the other methods listed below) and
21	sent as follows:
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1Regular Mail: U.S. Environmental Protection Agency Fines and Penalties2U.S. Environmental Protection Agency Fines and Penalties3Fines and Penalties4Cincinnati Finance Center PO Box 9790776St. Louis, MO 63197-90007*********************************	• 1	
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43 \ddagger Becucu , contact the DFA S Chieffinati Finance Center at (313) $487-2091$.		
	43	Becaca, contact the EFA 5 Chroninau Finance Center at (515) 467-2091.

1 2 3	A copy of each check, or notification that the payment has been made by one of the other	
4	methods listed above, including proof of the date payment was made, shall be sent with a	
5	transmittal letter, indicating Respondent's name, the case title, and docket number, to the	
6	following addresses:	
7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25	Regional Hearing Clerk Office of Regional Counsel (ORC-1) U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105 Bill Lee Enforcement Division (ENF 3-3) U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105 Margaret Alkon Office of Regional Counsel (ORC-2) U.S. Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, CA 94105	
26	62. In the event that Respondent fails to pay the civil administrative penalty assessed	
27	above by its due date, Respondent shall pay to Complainant an additional stipulated penalty in	
28	the amount of FIVE HUNDRED DOLLARS (\$500) for each day that payment is late. Upon	
29	Complainant's written demand, stipulated penalties shall immediately become due and payable.	
30	63. Respondent's failure to pay in full the civil administrative penalty by its due date also	
31	may lead to any or all of the following actions:	
32	a. The debt being referred to a credit reporting agency, a collection agency, or to	
33	the Department of Justice for filing of a collection action in the appropriate United States District	

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Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CAFO shall not be subject to review.

b. The debt being collected by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds. 40 C.F.R. Part 13, Subparts C and H.

c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds; (iii) convert the method of payment under a grant or contract from an advanced payment to a reimbursement method; or (iv) revoke a grantee's or contractor's letterof-credit. 40 C.F.R. §§ 13.17.

F. CERTIFICATION OF COMPLIANCE

64. In executing this CAFO, Respondent certifies that it is not violating the Containment Regulations at the Hanford Establishment.

G. RETENTION OF RIGHTS, BINDING EFFECT, ETC.

65. This Consent Agreement constitutes the entire agreement between the Respondent and EPA. This CAFO is for the purpose of fully and finally settling the civil claims against Respondent arising from the facts alleged in section I.C. of this CAFO. Full payment of the civil penalty and any applicable interest charges or late fees or penalties as set forth in this CAFO shall constitute full settlement and satisfaction of civil penalty liability against Respondent for the violations alleged in Section I.C. of this CAFO.

1	66. In accordance with 40 C.F.R. § 22.18(c), this CAFO only resolves Respondent's
2	liabilities for federal civil penalties for the violation and facts specifically alleged in Section I.C
3	of this CAFO. Nothing in this CAFO is intended to or shall be construed to resolve: (i) any civil
4	liability for violations of any provision of any federal, state, or local law, statute, regulation, rule,
5	ordinance, or permit not specifically alleged in Section I.C of this CAFO; or (ii) any criminal
6	liability. EPA specifically reserves any and all authorities, rights, and remedies available to it
7	(including, but not limited to, injunctive or other equitable relief or criminal sanctions) to address
8	any violation of this CAFO or any violation not specifically alleged in Section I.C of this CAFO.
9	This CAFO does not exempt, relieve, modify, or affect in any way Respondent's duties to
10	comply with all applicable federal, state, and local laws, regulations, rules, ordinances, and
11	permits.
12	67. The provisions of this CAFO shall be binding on Respondent and on Respondent's
13	officers, directors, employees, agents, servants, authorized representatives, successors, and
14	assigns.
15	68. Except as set forth in Paragraph 63 above, each party shall bear its own fees, costs,
16	and disbursements in this action.
17	69. For the purposes of state and federal income taxation, Respondent shall not claim a
18	deduction for any civil penalty payment made pursuant to this CAFO.
19	70. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), the effective date of this
20	CAFO shall be the date on which the accompanying Final Order, having been signed by the
21	Regional Judicial Officer, is filed.
22	71. The undersigned representatives of each party to this Consent Agreement certify that
23	each is duly authorized by the party whom he or she represents to enter into the terms and

conditions of this Consent Agreement and Final Order and bind that party to it. **HELENA CHEMICAL COMPANY:** Date: <u>6/14/13</u> By: <u>Mtu E Meyander</u> Name: <u>Steven E. Alexander</u> Title: <u>Vice President</u> UNITED STATES ENVIRONMENTAL PROTECTION AGENCY: Chle Date: 07-23-13By: ARLENE KABEI Assistant Director Water and Pesticide Branch, Enforcement Division U.S. Environmental Protection Agency, Region IX

1 2	II. FINAL ORDER
2 3	IT IS HEREBY ORDERED that this Consent Agreement and Final Order, Docket No.
4	FIFRA-09-2013-05, be entered and that Respondent shall pay a civil administrative penalty in
5	the amount of TWELVE THOUSAND EIGHT HUNDRED DOLLARS (\$12,800) in
6	accordance with the terms set forth in the Consent Agreement.
7	_
8	
9	
10 11 12	Date: <u>c7/30/13</u> Steven Jawgiel Regional Judicial Officer
13	U.S. EPA, Region IX
14	

CERTIFICATE OF SERVICE

I certify that the original of the fully executed Consent Agreement and Final Order, (**Docket No FIFRA-09-2013-00**) was filed with the Regional Hearing Clerk, U.S. EPA, Region IX, 75 Hawthorne Street, San Francisco, CA 91405, and that a true and correct copy of the same was sent to the following parties:

A copy was mailed via CERTIFIED MAIL to:

Mr. Steven E. Alexander, Vice President Helena Chemical Company 225 Schilling Blvd., Suite 300 Collierville, TN 38017

CERTIFIED MAIL NUMBER: 7010 2780 0000 8388 6897

An additional copy was hand-delivered to the following U.S. EPA case attorney:

Margaret Alkon, Esq Office of Regional Counsel U.S. EPA, Region IX 75 Hawthorne Street San Francisco, CA 94105

1 Hivelin

Bryan K. Goodwin Regional Hearing Clerk U.S. EPA, Region IX

7/31/13 Date



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX 75 Hawthome Street San Francisco, CA 94105-3901

CERTIFIED MAIL RETURN RECEIPT REQUESTED RECEIPT NO: 7010 2780 0000 8388 6897

Date: JUL 3 1 2013

Mr. Steven E. Alexander, Vice President Helena Chemical Company 225 Schilling Blvd., Suite 300 Collierville, TN 38017

Re: Federal Insecticide, Fungicide and Rodenticide Act Consent Agreement and Final Order – Helena Chemical Docket No. FIFRA-09-2013- 0005

Dear Mr. Alexander:

Enclosed is a Consent Agreement and Final Order (CAFO) concerning violations of the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA), 7 U.S.C. Sections 136 <u>et seq.</u>, by Helena Chemical. The terms of the CAFO require the payment of \$12,800 to be received by EPA within 30 calendar days of the effective date (stamped filing date) of this CAFO.

If you have any questions, please contact William Lee of my staff at 415-947-4185.

Sincerely,

alem Ret-

Arlene Kabei Assistant Director, Enforcement Division

Enclosures

cc: Patrick Thalken, California Department of Pesticide Regulation